## ZEPHYR INDEPENDENT SCHOOL DISTRICT

ANNUAL FINANCIAL AND COMPLIANCE REPORT

FOR THE YEAR ENDED AUGUST 31, 2021

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## ZEPHYR INDEPENDENT SCHOOL DISTRICT ANNUAL FINANCIAL AND COMPLIANCE REPORT FOR THE YEAR ENDED AUGUST 31, 2021

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## CERTIFICATE OF BOARD

Zephyr Independent School District Name of School District Brown County 025-906 Co.-Dist. Number

We, the undersigned, certify that the attached auditor's reports of the above named school district were reviewed and \_\_\_\_approved

- \_\_\_\_\_disapproved for the year ended August 31, 2021, at a meeting of the board of school trustees of such school district on the

\_\_\_\_\_ day of \_\_\_\_\_\_, 2021.

Signature of Board Secretary

Signature of Board President

If the auditor's reports were checked above as disapproved, the reason(s) therefore is/are (attach list if necessary):

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Cameron L. Gulley

CERTIFIED PUBLIC ACCOUNTANT

P. O. Box 163 Eastland, Texas 76448 (325)669-9795 cgulley@txol.net

## **Independent Auditor's Report**

## UNMODIFIED OPINION ON BASIC FINANCIAL STATEMENTS ACCOMPANIED BY REQUIRED SUPPLEMENTARY INFORMATION AND OTHER INFORMATION

Board of Trustees Zephyr Independent School District 11625 CR 281 Zephyr, Texas 76890

## **Report on the Financial Statements**

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information for Zephyr Independent School District (the "District") as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Zephyr Independent School District as of August 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with account principles generally accepted in the United States of America.

## **Other Matters**

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Schedule for the General Fund, Schedule of District's Proportionate Share of the Net Pension Liability (TRS), Schedule of District Pension Contributions to TRS, Schedule of District's Proportionate Share of the Net OPEB Liability (TRS) and Schedule of District OPEB Contributions to TRS as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedure to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

## **Other Information**

My audit was made for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and the TEA required schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and the TEA required schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining and individual nonmajor fund financial statements and the TEA required schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, I have also issued my report dated December 20, 2021, on my consideration of the District's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Cameron L. Gulley Certified Public Accountant Eastland, Texas

December 20, 2021

## **Zephyr Independent School District**

Stanton Marwitz, Superintendent Kelsa Blair, Principal 11625 CR 281 Zephyr, Texas 76890 Phone: (325) 739-5331 Fax: (325) 739-2126

## MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial and Compliance Report, we, the managers of Zephyr Independent School District, discuss and analyze the District's financial performance for the fiscal year ended August 31, 2021. Please read it in conjunction with the independent auditor's report on page 2 and the District's Basic Financial Statements which begin on page 10.

## USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities (on pages 10 - 11). These provide information about the activities of the District as a whole and present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements (starting on page 12) report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. For governmental activities, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget. For proprietary activities, fund financial statements tell how goods or services of the District were sold to departments within the District or to external customers and how the sales revenues covered the expenses of the goods or services. The remaining statements, fiduciary statements, provide financial information about activities for which the District acts solely as a trustee or agent for the benefit of those outside of the District.

The notes to the financial statements (starting on page 21) provide narrative explanations or additional data needed for full disclosure in the government-wide statements or the fund financial statements.

The combining statements for nonmajor funds contain even more information about the District's individual funds. These are not required by TEA. The sections labeled TEA Required Schedules and Federal Awards Section contain data used by monitoring or regulatory agencies for assurance that the District is using funds supplied in compliance with the terms of grants.

#### Reporting the District as a Whole

#### The Statement of Net Position and the Statement of Activities

The analysis of the District's overall financial condition and operations begins on page 5. Its primary purpose is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as grants provided by the U.S. Department of Education to assist children with disabilities or from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by TEA in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

These two statements report the District's net position and changes in them. The District's net position (the difference between assets and liabilities) provide one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, you should consider nonfinancial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

In the Statement of Net Position and the Statement of Activities, we divide the District into one activity:

Governmental activities - All of the District's basic services are reported here, including the instruction, counseling, cocurricular activities, transportation, maintenance, community services, and general administration. Property taxes, tuition, fees, and state and federal grants finance most of these services.

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The fund financial statements begin on page 12 and provide detailed information about the most significant funds - not the District as a whole. Laws and contracts require the District to establish some funds, such as grants received under the No Child Left Behind Act from the U.S. Department of Education. The District's administration establishes many other funds to help it control and manage money for particular purposes (like campus activities). The District's fund type - governmental - use the following accounting approaches.

Governmental funds - All of the District's basic services are reported in governmental funds. These use the modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.

#### The District as Trustee

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for money raised by student activities. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 19 and 20. We exclude these resources from the District's other financial statements because the District cannot use these assets to finance its operations. The District is only responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following analyses of comparative balances and changes therein is inclusive of the current year's and prior year's operations. Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental and business-type activities.

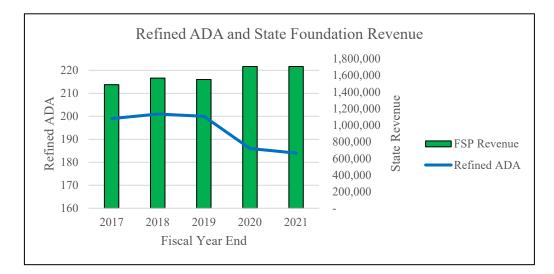
Total net position of the District's governmental activities increased from \$634,068 to \$993,723. Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - increased from (\$518,835) to (\$299,575). Current and other assets increased by \$198 thousand due to increases in cash and receivables. Capital assets decreased by \$138 thousand due depreciation expense in excess of asset additions. Long-term liabilities decreased by \$605 thousand due to the effects of net pension (NPL) and other post-employment benefit (OPEB) liabilities offset by principal retired on outstanding debt. Other liabilities decreased by \$48 thousand and deferred resource inflows related to NPL and OPEB liabilities decreased by \$48 thousand and deferred resource inflows related to NPL and OPEB liabilities increased by \$265 thousand.

Total revenues increased by \$114 thousand for the year. Property tax revenues increased by \$34 thousand due to valuation increases. State aid-formula grants increased by \$41 thousand due to increased available school formula allocations. Charges for services increased by \$29 thousand due to campus activity revenues.

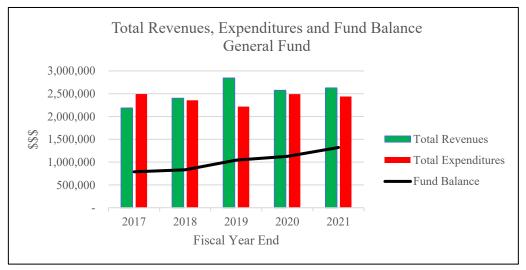
Total expenses decreased by \$80 thousand. However, excluding the effects of NPL and OPEB on-behalf expense accruals, total expenses actually increased by \$74 thousand for the year. Variances by functional category were due to the following: instruction, extracurricular activities, general administration and facilities maintenance and operations were due to changes in depreciation expense allocation; general administration was also lower due to reduced contract services for the year. Other functional categories were comparable to last year.

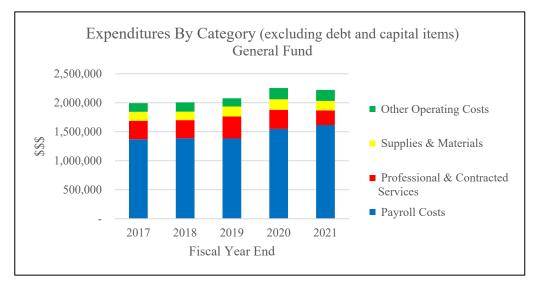
	Table I Net Position		
	Governmental Activities 2021	Governmental Activities 2020	Variance Increase/ (Decrease)
Current and other assets	\$ 1,743,494	\$ 1,545,170	\$ 198,324
Capital assets	5,171,793	5,309,350	(137,557)
Deferred resource outflows for TRS	670,015	718,120	(48,105)
Total assets and deferred resource outflows	7,585,302	7,572,640	12,662
Long-term liabilities	5,518,428	6,123,402	(604,974)
Other liabilities	146,658	153,334	(6,676)
Deferred resource inflows for TRS	926,493	661,836	264,657
Total liabilities and deferred resource inflows	6,591,579	6,938,572	(346,993)
Net position:			
Net investment in capital assets	1,063,632	915,916	147,716
Restricted for federal and state programs	3,710	939	2,771
Restricted for debt service	225,956	236,048	(10,092)
Unrestricted	(299,575)	(518,835)	219,260
Total net position	\$ 993,723	\$ 634,068	\$ 359,655

(	Table II Changes in Net Position		
	Governmental Activities 2021	Governmental Activities 2020	Variance Favorable/ (Unfavorable)
Revenues:			
Program Revenues:			
Charges for services	\$ 98,563	\$ 70,027	\$ 28,536
Operating grants and contributions	475,861	460,506	15,355
General Revenues:			
Property taxes	751,845	717,833	34,012
State aid - formula grants	1,919,563	1,879,029	40,534
Other	54,306	59,194	(4,888)
Total Revenues	3,300,138	3,186,589	113,549
Expenses:			
Instruction, curriculum and media services	1,425,707	1,474,060	48,353
Instructional and school leadership	136,001	154,606	18,605
Student support services	110,665	112,216	1,551
Child nutrition	165,246	182,235	16,989
Extracurricular activities	315,154	220,440	(94,714)
General administration	213,083	268,652	55,569
Plant maintenance, security & data processing	423,888	467,094	43,206
Debt service	119,748	121,263	1,515
Payments related to shared service arrangements	74,157	81,029	6,872
Other intergovernmental charges	18,289	0	(18,289)
Total Expenses	3,001,938	3,081,595	79,657
Increase (Decrease) in Net Position	298,200	104,994	193,206
Net Position - beginning of year	634,068	529,337	104,731
Prior period adjustment	61,455	(263)	61,718
Net Position - end of year	\$ 993,723	\$ 634,068	\$ 359,655



## The following charts depict trend information for the past five years.





#### THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds (as presented in the balance sheet on page 12) reported a combined fund balance of \$1,559,966, an increase of \$185,066 in the District's Governmental Funds from last year's fund balance of \$1,374,900 (net of beginning balance adjustments). The primary reasons for the net increase are similar to the narrative related to the tables above. The major exceptions are depreciation expense which is not charged to the governmental funds and the net effect relative to GASB 68 and 75 whose impacts are only at the government-wide level financial statements. The specific variances in the changes in fund balance versus the change in net position are detailed out on Exhibit C-4 on the accompanying general purpose financial statements.

The Board of Trustees revised the District's budget two times during the year. Most other budget amendments were to re-allocate existing budgets across functional categories.

The District's General Fund balance of \$1,320,867 reported on pages 14 and 43 differs from the General Fund's budgetary fund balance of \$967,277 reported in the budgetary comparison schedule on page 43 due to local and state revenues being more than budgeted and expenditures being less than budgeted across all functional categories.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of fiscal year 2021, the District had \$8,016,576 invested in a broad range of capital assets including facilities and equipment for instruction, transportation, athletics, administration, and maintenance. Following were asset additions for the year.

\$ 94,240
14,050
18,125
\$ 126,415
\$

#### Debt

The District has three outstanding debt instruments issued to finance the construction of educational facilities and equipment. Interest rates payable vary 1.60% to 6.75%. Final maturity on the bonds will be in fiscal year 2032.

Following is a summary of outstanding debt for the past two years:

	2021	2020
Bonds payable	\$ 3,394,210	\$ 3,414,650
Notes payable	457,000	538,000
Total	\$ 3,851,210	\$ 3,952,650

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District should continue to maintain its financial health. A budget adopted for 2021-22 reflected tax rates at \$0.8720 for maintenance and operations and \$0.2250 for debt service. General fund revenues and expenditures were budgeted at approximately \$2.58 million for a projected break-even budget. Therefore, the District expects that its general fund balance will be approximately \$1.32 million at August 31, 2022.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's business office at: Zephyr Independent School District, 11625 CR 281, Zephyr, Texas 76890.

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BASIC FINANCIAL STATEMENTS

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## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF NET POSITION AUGUST 31, 2021

Data		Primary Governmer	
Contro	1	Governmental	
Codes		Activities	
ASSE	TS		
1110	Cash and Cash Equivalents	\$ 1,478,546	
1220	Property Taxes - Delinquent	36,234	
1230	Allowance for Uncollectible Taxes	(8,897)	
1240	Due from Other Governments	237,611	
	Capital Assets:		
1510	Land	269,588	
1520	Buildings, Net	3,096,320	
1530	Furniture and Equipment, Net	294,310	
1590	Infrastructure, Net	1,511,575	
1000	Total Assets	6,915,287	
DEFE	RRED OUTFLOWS OF RESOURCES		
1701	Deferred Charge for Refunding	309,794	
1705	Deferred Outflow Related to TRS Pension	211,866	
1706	Deferred Outflow Related to TRS OPEB	148,355	
1700	Total Deferred Outflows of Resources	670,015	
LIAB	ILITIES		
2110	Accounts Payable	16,580	
2140	5	7,091	
2160	Accrued Wages Payable	96,447	
	Due to Other Governments	5,978	
2200	Accrued Expenses Noncurrent Liabilities:	20,562	
2501	Due Within One Year: Loans, Note, Leases, etc. Due in More than One Year:	99,210	
2502	Bonds, Notes, Leases, etc.	4,311,654	
2540	Net Pension Liability (District's Share)	505,539	
2545	Net OPEB Liability (District's Share)	602,025	
2000	Total Liabilities	5,665,086	
DEFE	RRED INFLOWS OF RESOURCES		
2605	Deferred Inflow Related to TRS Pension	126,882	
2606	Deferred Inflow Related to TRS OPEB	799,611	
2600	Total Deferred Inflows of Resources	926,493	
	POSITION		
	Net Investment in Capital Assets Restricted:	1,063,632	
3820	Restricted for Federal and State Programs	3,710	
3850	Restricted for Debt Service	225,956	
3900	Unrestricted	(299,575)	
3000	Total Net Position	\$ 993,723	

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2021

Da	FOR THE YI	EAR EN	DED AUGU	ST 3	91, 2021 Program	Rev	renues		Net (Expense) Revenue and Changes in Net Position
	ntrol		1		3		4	_	6
Co							Operating		Primary Gov.
CO					Charges for		Grants and		Governmental
		I	Expenses		Services		Contributions		Activities
Pr	imary Government:								
	GOVERNMENTAL ACTIVITIES:								
11	Instruction	\$	1,403,737	\$	25,406	\$	226,654	\$	(1,151,677)
12	Instructional Resources and Media Services	Ψ	5,944	Ψ	-	Ψ	-	*	(5,944)
13	Curriculum and Instructional Staff Development		16,026		-		_		(16,026)
23	School Leadership		136,001		-		10,577		(125,424)
31	Guidance, Counseling, and Evaluation Services		24,538		-		19,361		(5,177)
33	Health Services		1,475		-		-		(1,475)
34	Student (Pupil) Transportation		84,652		-		1,825		(82,827)
35	Food Services		165,246		23,132		133,037		(9,077)
36	Extracurricular Activities		315,154		47,025		6,884		(261,245)
41	General Administration		213,083		-		12,080		(201,003)
51	Facilities Maintenance and Operations		296,788		3,000		4,446		(289,342)
52	Security and Monitoring Services		4,458		-		-		(4,458)
53	Data Processing Services		122,642		_		60.997		(61,645)
72	Debt Service - Interest on Long-Term Debt		119,348		_		00,777		(119,348)
73	Debt Service - Bond Issuance Cost and Fees		400		_				(400)
93	Payments Related to Shared Services Arrangements		74,157		_		-		(74,157)
99	Other Intergovernmental Charges		18,289		_		-		(18,289)
	[TP] TOTAL PRIMARY GOVERNMENT:	\$	3,001,938	\$	98,563	\$	475,861		(2,427,514)
	Data								
	Control General Codes Taxe		es:						
	MT Pr	operty T	axes, Levied	for (	General Purpos	es			605,320
			axes, Levied						146,525
			ormula Grants						1,919,563
		stment E							568
				nteri	mediate Reven	ue			53,738
	TR Total	Genera	l Revenues						2,725,714
	CN		Change in	Net	Position				298,200
	NB Net Po	sition	Beginning						634,068
	NetTO		djustment						61,455
	111011		•					\$	,
	NE Net Po	sition -	Ending					Ф	993,723

## ZEPHYR INDEPENDENT SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS AUGUST 31, 2021

Data		10		50	0.1	Total
Control Codes		General Fund		Debt Service Fund	Other Funds	Governmental Funds
ASSETS						
1110 Cash and Cash Equivalents	\$	1,218,338	\$	226,242 \$	17,342 \$	1,461,922
1220 Property Taxes - Delinquent	Ψ	28,762	Ψ	7,472	-	36,234
1230 Allowance for Uncollectible Taxes		(6,978)		(1,919)	-	(8,897)
1240 Due from Other Governments		200,998		139	36,474	237,611
1260 Due from Other Funds		15,276		-	-	15,276
1000 Total Assets	\$	1,456,396	\$	231,934 \$	53,816 \$	1,742,146
LIABILITIES	_		_			
2110 Accounts Payable	\$	16,580	\$	- \$	- \$	16,580
2160 Accrued Wages Payable		80,535		-	15,912	96,447
2170 Due to Other Funds		-		-	15,276	15,276
2180 Due to Other Governments		-		5,978	-	5,978
2200 Accrued Expenditures		16,630		-	3,932	20,562
2000 Total Liabilities		113,745		5,978	35,120	154,843
DEFERRED INFLOWS OF RESOURCES						
2601 Unavailable Revenue - Property Taxes		21,784		5,553	-	27,337
2600 Total Deferred Inflows of Resources		21,784		5,553	-	27,337
FUND BALANCES						
Restricted Fund Balance:						
3450 Federal or State Funds Grant Restriction		-		-	3,710	3,710
3480 Retirement of Long-Term Debt Committed Fund Balance:		-		220,403	-	220,403
3510 Construction		450,000				450,000
Assigned Fund Balance:		430,000		-	-	430,000
3590 Other Assigned Fund Balance		-		-	14,986	14,986
3600 Unassigned Fund Balance		870,867		-	-	870,867
3000 Total Fund Balances		1,320,867		220,403	18,696	1,559,966
4000 Total Liabilities, Deferred Inflows & Fund Balance	s \$	1,456,396	\$	231,934 \$	53,816 \$	1,742,146

## ZEPHYR INDEPENDENT SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

EXHIBIT C-2

## AUGUST 31, 2021

Total Fund Balances - Governmental Funds	\$ 1,559,966
1 The District uses internal service funds to charge the costs of certain activities, such as self-insurance and printing, to appropriate functions in other funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. The net effect of this consolidation is to increase net position.	16,624
2 Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$7,890,161 and the accumulated depreciation was (\$2,580,811). In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.	1,082,448
<b>3</b> Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the capital outlays and debt principal payments is to increase net position.	362,415
4 Included in the items related to debt is the recognition of the District's proportionate share of the net pension liability required by GASB 68. The net position related to TRS included a deferred resource outflow in the amount of \$211,866, a deferred resource inflow in the amount of \$126,882, and a net pension liability in the amount of \$505,539. This resulted in a decrease in net position.	(1,156,795)
5 Included in the items related to debt is the recognition of the District's proportionate share of the net pension liability required by GASB 75. The net position related to TRS included a deferred resource outflow in the amount of \$148,355, a deferred resource inflow in the amount of \$799,611, and a net OPEB liability in the amount of \$602,025. This resulted in a decrease in net position.	(517,041)
6 Depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(263,972)
7 Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to decrease net position.	(89,922)
19 Net Position of Governmental Activities	\$ 993,723

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes		10 General Fund	50 Debt Service Fund	Other Funds	Total Governmental Funds
REVENUES:				 	
<ul> <li>5700 Total Local and Intermediate Sources</li> <li>5800 State Program Revenues</li> <li>5900 Federal Program Revenues</li> </ul>	\$	695,772 1,916,092 14,291	\$ 144,726 114,478 -	\$ 46,424 \$ 9,507 318,562	5 886,922 2,040,077 332,853
5020 Total Revenues		2,626,155	 259,204	 374,493	3,259,852
EXPENDITURES: Current:					
0011 Instruction		1,236,250	-	119,775	1,356,025
0012 Instructional Resources and Media Services		5,727	-	-	5,727
0013 Curriculum and Instructional Staff Development		16,026	-	-	16,026
0023 School Leadership		129,791	-	-	129,791
0031 Guidance, Counseling, and Evaluation Services		4,662	-	18,937	23,599
0033 Health Services		1,421	-	-	1,421
0034 Student (Pupil) Transportation		169,905	-	-	169,905
0035 Food Services		4,712	-	153,398	158,110
0036 Extracurricular Activities		145,459	-	20,975	166,434
0041 General Administration		203,322	-	843	204,165
0051 Facilities Maintenance and Operations		271,099	-	-	271,099
0052 Security and Monitoring Services		4,295	-	-	4,295
0053 Data Processing Services Debt Service:		61,978	-	55,477	117,455
0071 Principal on Long-Term Debt		81,000	20,440	-	101,440
0072 Interest on Long-Term Debt		9,138	247,310	-	256,448
0073 Bond Issuance Cost and Fees Intergovernmental:		-	400	-	400
0093 Payments to Fiscal Agent/Member Districts of SSA	1	74,157	-	-	74,157
0099 Other Intergovernmental Charges		18,289	-	-	18,289
6030 Total Expenditures		2,437,231	 268,150	 369,405	3,074,786
1200 Net Change in Fund Balances		188,924	(8,946)	5,088	185,066
0100 Fund Balance - September 1 (Beginning)		1,125,055	232,416	939	1,358,410
1300 Increase (Decrease) in Fund Balance		6,888	 (3,067)	 12,669	16,490
3000 Fund Balance - August 31 (Ending)	\$	1,320,867	\$ 220,403	\$ 18,696	5 1,559,966

## ZEPHYR INDEPENDENT SCHOOL DISTRICT EXHIBIT C-4 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2021

Total Net Change in Fund Balances - Governmental Funds	\$ 185,066
The District uses internal service funds to charge the costs of certain activities, such as self- insurance and printing, to appropriate functions in other funds. The net income (loss) of internal service funds are reported with governmental activities. The net effect of this consolidation is to decrease net position.	(5,366)
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the capital outlays and debt principal payments is to increase net position.	362,415
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.	(263,972)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.	12,501
GASB 68 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$39,351. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net pension liability. This caused a decrease in the change in net position totaling \$38,946. Finally, the proportionate share of the TRS pension expense on the plan as a whole had to be recorded. The net pension expense decreased the change in net position by \$47,914. The net result was a decrease in the change in net position.	(47,509)
GASB 75 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$11,819. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net OPEB liability. This caused a decrease in the change in net position totaling \$12,037. Finally, the proportionate share of the TRS OPEB expense on the plan as a whole had to be recorded. The net OPEB expense increased the change in net position by \$55,283. The net result was an increase in the change in net position.	55,065
Change in Net Position of Governmental Activities	\$ 298,200

Governmental Activities -

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUNDS AUGUST 31, 2021

nternal vice Fund
\$ 16,624
16,624
59,831
 (59,831)
 -
16,624
 16,624
\$ 16,624
Serv

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

	Governmental Activities -
	Internal Service Fund
OPERATING REVENUES:	
Local and Intermediate Sources	\$ 8,367
Total Operating Revenues	8,367
OPERATING EXPENSES:	
Professional and Contracted Services	13,733
Total Operating Expenses	13,733
Operating Income (Loss)	(5,366)
Total Net Position - September 1 (Beginning)	23,758
Prior Period Adjustment	(1,768)
Total Net Position - August 31 (Ending)	\$ 16,624

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## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

	Governmental Activities -			
	Internal rvice Fund			
Cash Flows from Operating Activities:				
Cash Received from User Charges Cash Payments for Other Operating Expenses	\$ 8,367 (13,756)			
Net Cash Used for Operating Activities	(5,389)			
Net Decrease in Cash and Cash Equivalents	 (5,389)			
Cash and Cash Equivalents at Beginning of Year Cash and Cash Equivalents at End of Year	\$ 22,013			
Reconciliation of Operating Income (Loss) to Net Cash Used for Operating Activities: Operating Income (Loss):	\$ (5,366)			
Effect of Increases and Decreases in Current Assets and Liabilities:				
Increase (decrease) in Accounts Payable	(23)			
Net Cash Used for Operating Activities	\$ (5,389)			
Reconciliation of Total Cash and Cash Equivalents: Cash and Cash Equivalents on Balance Sheet Pooled Cash and Cash Equivalents on Balance Sheet	\$ 16,624			
Total Cash and Cash Equivalents	\$ 16,624			

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS AUGUST 31, 2021

	Private Purpose Trust Fund		
ASSETS			
Cash and Cash Equivalents	\$ 3,433	\$	41,057
Long Term Investments	 52,934		-
Total Assets	 56,367	\$	41,057
NET POSITION			
Restricted for Scholarships	56,367		-
Restricted for Other Purposes	 -		41,057
Total Net Position	\$ 56,367	\$	41,057

## ZEPHYR INDEPENDENT SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY FUND NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

	Pr Pv Tru	Custodial Fund		
ADDITIONS:				
Miscellaneous Revenue - Student Activities	\$	-	\$	55,504
Earnings from Temporary Deposits		1,374		-
Contributions, Gifts and Donations		1,000		-
Total Additions		2,374		55,504
DEDUCTIONS:				
Other Deductions		-		62,845
Total Deductions		-		62,845
Change in Fiduciary Net Position		2,374		(7,341)
Total Net Position - September 1 (Beginning)		53,046		-
Prior Period Adjustment		947		48,398
Total Net Position - August 31 (Ending)	\$	56,367	\$	41,057

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## ZEPHYR INDEPENDENT SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS AT AND FOR THE YEAR ENDED AUGUST 31, 2021

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Zephyr Independent School District (the "District") is a public educational agency operating under the applicable laws and regulations of the State of Texas. It is governed by a seven member Board of Trustees (the "Board") elected by registered voters of the District. The District prepares its basic financial statements in conformity with generally accepted accounting principles (GAAP) promulgated by the Governmental Accounting Standards Board (GASB) and other authoritative sources identified in **GASB Statement No. 76**, and it complies with the requirements of the appropriate version of Texas Education Agency's *Financial Accountability System Resource Guide* (the "Resource Guide") and the requirements of contracts and grants of agencies from which it receives funds.

*Pensions.* The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits (OPEB). The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS-Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS-Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as you-go plan and all cash is held in a cash account.

The District applied Governmental Accounting Standards Board ("GASB") Statement No. 72, Fair Value Measurement and Application. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.

## A. REPORTING ENTITY

The Board of Trustees (the "Board") is elected by the public and it has the authority to make decisions, appoint administrators and managers, and significantly influence operations. It also has the primary accountability for fiscal matters. Therefore, the District is a financial reporting entity as defined by the Governmental Accounting Standards Board ("GASB") in its Statement No. 14, "The Financial Reporting Entity." There are no component units included within the reporting entity.

## B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the District's nonfiduciary activities with most of the interfund activities removed. *Governmental activities* include programs supported primarily by taxes, State foundation funds, grants and other intergovernmental revenues. *Business-type activities* include operations that rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. Examples include tuition paid by students not residing in the district, school lunch charges, etc. The "grants and contributions" column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. Examples include grants under the Elementary and Secondary Education Act. If a revenue is not a program revenue, it is a general revenue used to support all of the District's functions. Taxes are always general revenues.

Interfund activities between governmental funds appear as due to/due froms on the Governmental Fund Balance Sheet and as other resources and other uses on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the governmentwide statements. Interfund activities between governmental funds and fiduciary funds remain as due to/due froms on the government-wide Statement of Activities.

The fund financial statements provide reports on the financial condition and results of operations for three fund categories - governmental, proprietary, and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental funds major and reports their financial condition and results of operations in a separate column.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues result from providing goods and services in connection with a proprietary fund's principal ongoing operations; they usually come from exchange or exchange-like transactions. All other revenues are nonoperating. Operating expenses can be tied specifically to the production of the goods and services, such as materials and labor and direct overhead. Other expenses are nonoperating.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are recognized under the "susceptible to accrual" concept, that is, when they are both measurable and available. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. Accordingly, when such funds are received, they are recorded as unearned revenues until related and authorized expenditures have been made. If balances have not been expended by the end of the project period, grantors some times require the District to refund all or part of the unused amount.

The Proprietary Fund Types, Fiduciary Funds and Custodial Funds are accounted for on a flow of economic resources measurement focus and utilize the accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable and expenses in the accounting period in which they are incurred and become measurable. The District applies all GASB pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless these pronouncements conflict or contradict GASB pronouncements. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the fund Statement of Net Position. The fund equity is segregated into invested in capital assets net of related debt, restricted net assets, and unrestricted net assets.

## **D.** FUND ACCOUNTING

The District reports the following major governmental funds:

1. **The General Fund.** The general fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

2. Debt Service Fund - The District accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds in a debt service fund.

Additionally, the District reports the following fund type(s):

Governmental Funds:

**3. Special Revenue Funds.** The District accounts for resources restricted to, or designated for, specific purposes by the District or a grantor in a special revenue fund. Most Federal and some State financial assistance is accounted for in a Special Revenue Fund, and sometimes unused balances must be returned to the grantor at the close of specified project periods.

Proprietary Funds:

4. Internal Service Funds. Revenues and expenses related to services provided to organizations inside the District on a cost reimbursement basis are accounted for in an internal service fund. The District's internal service fund is the Computer Operations fund.

Fiduciary Funds:

- 5. **Private Purpose Trust Funds.** The District accounts for donations for which the donor has stipulated that both the principal and the income may be used for purposes that benefit parties outside the District.
- 6. Custodial Funds. The District accounts for resources held for others in a custodial capacity in custodial funds. The District's Custodial Fund is the "Zephyr Student Activity Fund."

## E. OTHER ACCOUNTING POLICIES

- 1. For purposes of the statement of cash flows for proprietary funds, the District considers highly liquid investments to be cash equivalents if they have a maturity of three months or less when purchased.
- 2. The District reports inventories of supplies at weighted average cost including consumable maintenance, instructional, office, athletic, and transportation items. Supplies are recorded as expenditures when they are consumed. Inventories of food commodities are recorded at market values supplied by the Texas Department of Human Services. Although commodities are received at no cost, their fair market value is supplied by the Texas Department of Human Services and recorded as inventory and unearned revenue when received. When requisitioned, inventory and unearned revenue are relieved, expenditures are charged, and revenue is recognized for an equal amount.
- 3. In the government-wide financial statements, and proprietary fund types in the fund financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

- 4. It is the District's policy to permit some employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the District does not have a policy to pay any amounts when employees separate from service with the district. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.
- 5. Capital assets, which include land, buildings, furniture and equipment are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, furniture and equipment of the District are depreciated using the straight line method over the following estimated useful lives:

Asset:	Years
Buildings	50
Building Improvements	20-50
Vehicles	5-10
Equipment	5-10
Infrastructure	10-20

- 6. In the fund financial statements, governmental funds report fund balance as nonspendable if the amounts cannot be spent because they are either not in spendable form or are legally or contractually required to remain intact. Restrictions of fund balance are for amounts that are restricted to specific purposes by an external entity (creditors, grantors, governmental regulations) or the restriction is imposed by law through constitutional provision or enabling legislation. Commitments of fund balance represent amounts that can only be used for specific purposes pursuant to constraints imposed by the District's board. Assignments of fund balance are amounts set aside by the District's superintendent or his designee with the intent they be used for specific purposes.
- 7. When the District incurs an expense for which it may use either restricted or unrestricted assets, it uses the restricted assets first whenever they will have to be returned if they are not used.
- 8. In general governments are required to report investments at fair value. These methods are disclosed in section III.A. below.
- 9. In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. Items reported as deferred outflows of resources are as follows:

Deferred charges for refunding	\$ 309,794
Deferred charges related to TRS retirement	\$ 211,866
Deferred charges related to TRS OPEB	\$ 148,355

10. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has one type of item which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Uncollected property taxes which are assumed collectible are reported in this category on the balance sheet for governmental funds. They are not reported in this category on the government wide statement of net position. Items reported as deferred inflows of resources are as follows:

Deferred charges related to TRS retirement	\$ 126,882
Deferred charges related to TRS OPEB	\$ 799,611

11. The Data Control Codes refer to the account code structure prescribed by TEA in the *Financial* Accountability System Resource Guide. Texas Education Agency requires school districts to display these codes in the financial statements filed with the Agency in order to insure accuracy in building a Statewide data base for policy development and funding plans.

## II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY DATA

The Board of Trustees adopts an "appropriated budget" for the General Fund and the Food Service Fund (which is included in the Special Revenue Funds). The District is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The District compares the final amended budget to actual revenues and expenditures. The General Fund Budget report appears in Exhibit G-1 in RSI and the other reports are in Exhibits J-2 and J-3.

The following procedures are followed in establishing the budgetary data reflected in the general-purpose financial statements:

- 1. Prior to August 20 the District prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the Board is then called for the purpose of adopting the proposed budget. At least ten days' public notice of the meeting must be given.
- 3. Prior to September 1, the budget is legally enacted through passage of a resolution by the Board. Once a budget is approved, it can only be amended at the function and fund level by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings. Each amendment must have Board approval. As required by law, such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end. Because the District has a policy of careful budgetary control, several amendments were necessary during the year. (However, none of these were significant.)
- 4. Each budget is controlled by the budget coordinator at the revenue and expenditure function/object level. Budgeted amounts are as amended by the Board. All budget appropriations lapse at year end.

## B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

During the year, the District had the following functional categories that exceeded its final amended budget by more than \$2,500:

	Amount Over	
Functional Category	Budget	Explanation
None.		

## C. DEFICIT FUND EQUITY

None.

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. CASH, CASH EQUIVALENTS AND INVESTMENTS

#### Cash and Cash Equivalents

District Policies and Legal and Contractual Provisions Governing Deposits

<u>Custodial Credit Risk for Deposits</u>. State law requires governmental entities to contract with financial institutions in which funds will be deposited to secure those deposits with insurance or pledged securities with a fair value equaling or exceeding the amount on deposit at the end of each business day. The pledged securities must be in the name of the governmental entity and held by the entity or its agent. Since the district complies with this law, it has no custodial credit risk for deposits. The District was not exposed to custodial credit risk.

<u>Foreign Currency Risk</u>. The District limits the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit by having no deposits denominated in a foreign currency. Therefore, the District was not exposed to foreign currency risk.

As of August 31, 2021, the following are the District's cash and cash equivalents (including it's private purpose and student activity funds) with respective maturities and credit rating:

Type of Deposit	]	Fair Value	Percent	Maturity <1 Yr	Maturity 1-10 Yrs	Maturity > 10 Yrs	Credit Rating
Money market and FDIC insured accounts	\$	566,165	37%	\$ 566,165			N/A
Investment pools		956,871	63%	956,871			AAA
Total Cash and Cash Equivalents	\$	1,523,036	100%	\$ 1,523,036			_

#### Investments

District Policies and Legal and Contractual Provisions Governing Investments

Compliance with the Public Funds Investment Act

The *Public Funds Investment Act*(Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires a governmental entity to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit.

Statutes authorize the entity to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas and its agencies; (2) guaranteed or secured certificates of deposit issued by state and national banks domiciled in Texas; (3) obligations of states, agencies, counties, cities and other political subdivisions of any state having been rated as to investment quality not less than an "A"; (4) No load money market funds with a weighted average maturity of 90 days or less; (5) fully collateralized repurchase agreements; (6) commercial paper having a stated maturity of 270 days or less from the date of issuance and is not rated less than A-1 or P-1 by two nationally recognized credit rating agencies OR one nationally recognized credit agency and is fully secured by an irrevocable letter of credit; (7) secured corporate bonds rated not lower than "AA-" or the equivalent; (8) public funds investment pools; and (9) guaranteed investment contracts for bond proceeds investment only, with a defined termination date and secured by U.S. Government direct or agency obligations approved by the Texas public Funds Investment Act in an amount equal to the bond proceeds. The Act also requires the entity to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

Additional policies and contractual provisions governing investments for the District are specified below:

<u>Credit Risk.</u> To limit the risk that an issuer or other counterparty to an investment will not fulfill its obligations the District limits investments in commercial paper, corporate bonds or mutual bond funds to the top ratings issued by nationally recognized statistical rating organizations (NRSROs). As of August 31, 2021, all investments were rated AAA. Therefore, the District was not exposed to credit risk.

<u>Custodial Credit Risk for Investments.</u> To limit the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in possession of an outside party the District requires counterparties to register the securities in the name of the district and hand them over to the District or its designated agent. This includes securities in securities lending transactions. All of the securities are in the District's name and held by the District or its agent. The District was not exposed to custodial credit risk.

<u>Concentration of Credit Risk.</u> To limit the risk of loss attributed to the magnitude of a government's investment in a single issuer, the District limits investments to less than 5% of its total investments. The District further limits investments in a single issuer when they would cause investment risks to be significantly greater in the governmental and business-type activities, individual major funds, aggregate non-major funds and fiduciary fund types than they are in the primary government. Usually this limitation is 20%. The District was not exposed to concentration of credit risk.

<u>Interest Rate Risk.</u> To limit the risk that changes in interest rates will adversely affect the fair value of investments, the District requires a review of its investment portfolio at least annually to determine whether market conditions pose an inherent risk of future interest rates either rising or falling which could significantly affect investment performance. The District was not exposed to interest rate risk.

*Foreign Currency Risk for Investments.* The District limits the risk that changes in exchange rates will adversely affect the fair value of an investment by not investing in any foreign currency. Therefore, the District was not exposed to foreign currency risk.

The District categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. the hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below. In instances where inputs used to measure fair value fail into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The District's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

At August 31, 2021, the District had the following investments (excluding cash-equivalent public funds investment pools): long-term municipal bonds totaling \$52,934 categorized as Level 1 inputs in its private purpose trust fund.

#### **B. PROPERTY TAXES**

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period.

## C. DELINQUENT TAXES RECEIVABLE

Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy Allowances for uncollectible tax receivables within the General Fund is based on historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

#### D. INTERFUND BALANCES AND TRANSFERS

The composition of interfund balances as of August 31, 2021 is as follows:

Fund	R	eceivable	Payable	Purpose	Current?
General fund	\$	15,276		Temporary advances	Yes
Nonmajor governmental funds			15,276	Temporary advances	Yes
Total	\$	15,276	\$ 15,276		

Interfund transfers for the year ended August 31, 2021 consisted of the following individual amounts:

None.

## E. DISAGGREGATION OF RECEIVABLES AND PAYABLES

Receivables at August 31, 2021 were as follows:

	Property Taxes (net)		C	Other Jovernment	Total Receivables		
Governmental Activities:							
General fund	\$	21,784	\$	200,998	\$	222,782	
Debt service fund		5,553		139		5,692	
Nonmajor governmental funds				36,474		36,474	
Total Governmental Activities	\$	27,337	\$	237,611	\$	264,948	

Payables at August 31, 2021 were as follows:

	Accounts		Accrued Payroll s Liabilities		Other Governments		Total Payables
Governmental Activities:							
General fund	\$	16,580	\$	97,165			\$ 113,745
Debt service fund						5,978	5,978
Nonmajor governmental funds				19,844			19,844
Total Governmental Activities	\$	16,580	\$	117,009	\$	5,978	\$ 139,567

## F. CAPITAL ASSET ACTIVITY

Capital asset activity for the year ended August 31, 2021, was as follows:

	Balance 8/31/2020	Additions	Disposals	Balance 8/31/2021
Governmental activities:				
Land and improvements	\$ 269,588			\$ 269,588
Buildings and improvements	4,550,199			4,550,199
Furniture and equipment	652,006	126,415		778,421
Infrastructure	2,418,368			2,418,368
Totals	7,890,161	126,415		8,016,576
Less accumulated depreciation for:				
Buildings and improvements	1,362,876	91,003		1,453,879
Furniture and equipment	423,969	60,142		484,111
Infrastructure	793,966	112,827		906,793
Total accumulated depreciation	2,580,811	263,972		2,844,783
Governmental activities capital assets, net	\$ 5,309,350	\$ (137,557)		\$ 5,171,793

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
11 - Instruction		55,393
12 - Instructional resources and media services		217
23 - School leadership		4,912
31 - Guidance, counseling and evaluation services		893
33 - Health services		54
34 - Student (pupil) transportation		22,786
35 - Food services		8,043
36 - Extracurricular activities		147,908
41 - General administration		7,727
51 - Facilities maintenance and operations		11,431
52 - Security and monitoring services		163
53 - Data processing services		4,445
Total depreciation expense - governmental activities	\$	263,972

#### G. BONDS AND LONG-TERM NOTES PAYABLE

Bonded indebtedness of the District is reflected in the General Long-Term Debt Account Group. Current requirements for principal and interest expenditures are accounted for in the Debt Service Fund.

A summary of changes in general long-term debt for the year ended August 31, 2021 is as follows:

			(Restated)				
	Interest	Amounts	Amounts				Amounts
	Rate	Original	Outstanding			Retired/	Outstanding
Description	Payable	Issue	9/1/2020	Is	ssued	Refunded	8/31/2021
Bonds and Notes Payable:							
Unlimited tax refunding bonds, series 2015 - current interest	3.00%- 4.75%	\$ 3,660,000	\$ 3,380,000				\$ 3,380,000
Unlimited tax refunding bonds, series 2015 - capital appreciation	1.60%- 2.00%	\$ 65,000	34,650			20,440	14,210
Maintenance tax notes, taxable series 2011	6.73%	\$ 408,000	276,000			39,000	237,000
Public property finance contract #5735	6.75%	\$ 425,000	262,000			42,000	220,000
Subtotal - Bonds and Notes Payable			3,952,650			101,440	3,851,210
Bond premium, all series	N/A	N/A	440,708			25,244	415,464
Interest accretion, series 2015	N/A	N/A	274,252		4,498	134,560	144,190
Total - Bonds and Notes Payable			\$ 4,667,610	\$	4,498	\$ 261,244	\$ 4,410,864

## Zephyr ISD Unlimited Tax Refunding Bonds, Series 2015 -

On December 30, 2015, the District issued \$3,725,000 in unlimited tax refunding bonds to provide the resources to refund early existing debt on unlimited tax school building bonds, series 2008 and 2009 with par value totaling \$3,725,000 plus costs of issuance. Interest rates on the new debt vary from 1.60%% to 4.75% payable semi-annually with final maturity on February 15, 2035. The bonds were issued in part as current interest bonds (\$3,660,000) and in part as premium capital appreciation bonds (\$65,000). Current interest bonds are subject to redemption at the option of the District in whole or in part in principal amounts of \$5,000 or any multiple thereof, on February 15, 2038 or any date thereafter, at a price equal to the principal amount thereof, plus accrued interest to the date of redemption. The capital appreciation bonds are not subject to redemption prior to maturity.

#### Zephyr ISD Maintenance Tax Notes, Taxable Series 2011 -

The notes were issued on April 26, 2011 for the purpose of construction, rehabilitation, ore repair of public school facilities, expenditures for costs of acquisition of equipment to be used in such portion of the constructed, rehabilitated or repaired school facility or for the acquisition of land on which such facility is to be constructed. The notes were issued in accordance with Texas law. The original issue was for \$408,000, payable in annual installments with interest rates of 6.73% with final maturity on February 15, 2026. The note is a qualified school construction bond pursuant to sections 54A and 54F of the Internal Revenue Code of 1986, as amended (the "Code") and the applicable Treasury Regulations promulgated thereunder.

# Zephyr ISD Public Property Finance Contract #5735 -

The contract was issued on June 17, 2011 for the purpose of acquisition of equipment to be used in conjunction with the construction of new school facilities. The contract was issued in accordance with Texas law. The original issue was for \$425,000, payable in annual installments with interest rates of 6.75% with final maturity on June 15, 2026. The contract is a qualified school construction bond pursuant to sections 54A and 54F of the Internal Revenue Code of 1986, as amended (the "Code") and the applicable Treasury Regulations promulgated thereunder.

#### H. DEBT SERVICE REQUIREMENTS - BONDS AND LONG-TERM NOTES PAYABLE

Future debt service requirements on bonds are as follows:

Year Ended August 31,	Principal	Interest	Net Requirements
2022	\$ 99,210	\$ 264,908	\$ 364,118
2023	247,000	114,131	361,131
2024	261,000	105,081	36,081
2025	270,000	95,619	365,619
2026	284,000	87,364	371,364
2027-31	1,005,000	342,338	1,347,338
2032-36	1,165,000	178,706	1,343,706
2037-38	520,000	17,062	537,062
Totals	\$ 3,851,210	\$ 1,205,209	\$ 5,056,419

## I. DEFINED BENEFIT PENSION PLAN

*Plan Description*. The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

*Pension Plan Fiduciary Net Position.* Detailed information about the Teacher Retirement System's fiduciary net position is available in a separately-issued Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

Net Pension Liability	Total
Total Pension Liability	\$ 218,974,205,084
Less: Plan Fiduciary Net Position	(165,416,245,243)
Net Pension Liability	\$ 53,557,959,841

Net Position as a percentage of Total Pension Liability	75.54%
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*Benefits Provided.* TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grand fathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description in (A) above.

*Contributions.* Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The 84th Texas Legislature, General Appropriations Act (GAA) established the employer contribution rates for fiscal years 2020 and 2021.

Contribution Rates				
	2020		2021	
Member	7.7%		7.7%	
Non-Employer Contributing Entity (State)	7.5%		7.5%	
Employers	7.5%		7.5%	
Current fiscal year District contributions		\$	39,351	
Current fiscal year Member contributions		\$	109,782	
2020 measurement year NECE contributions		\$	84,767	

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers including public schools are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to:

- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.
- When a school district does not contribute to the Federal Old-Age Survivors and Disability Insurance (OASDI) Program for certain employees, they must contribute 1.5% of the state contribution rate for certain instructional or administrative employees, and 100% of the state contribution rate for all other employees.

*Actuarial Assumptions.* The total pension liability in the August 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Actuarial Assumptions:	
Single Discount Rate	7.25%
Long-term expected Investment Rate of Return	7.25%
Inflation	2.3%
Salary Increases	3.05% to 9.05% including inflation
Benefit Changes During the Year	None
Ad hoc Post-Employment Benefit Changes	None

The actuarial methods and assumptions are based primarily on a study of actual experience for the four year period ending August 31, 2019. For a full description of these assumptions, please see the TRS CAFR and actuarial valuation report dated November 14, 2019.

Discount Rate. The single discount rate used to measure the total pension liability was 7.25%. This was a change in the discount rate from the previous year of 0.00%. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates set during the 2019 legislative session. It is assumed that future employer and state contributions will be 8.50% of payroll in fiscal year 2020 gradually increasing to 9.55% of payroll over the next several years. This includes all employer and State contributions for active and rehired retirees. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term rate of return on pension plan investments is 7.33%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the Systems target asset allocation as of August 31, 2020 are summarized below:

Expected

Asset Class	Target Allocation <sup>1</sup> %	Long-Term Expected Geometric Real Rate of Return <sup>2</sup>	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
USA	18%	3.9%	0.99%
Non-U.S. Developed	13%	5.1%	0.92%
Emerging Markets	9%	5.6%	0.83%
Private Equity	14%	6.7%	1.41%
Stable Value			
Government Bonds	16%	-0.7%	-0.05%
Absolute Return (Including Credit Sensitive Investments)	0%	1.8%	0.00%
Stable Value Hedge Funds	5%	1.9%	0.11%
Real Return			
Real Estate	15%	4.6%	1.02%
Energy, Natural Resources and Infrastructure	6%	6.0%	0.42%
Commodities	0%	0.8%	0.00%
Risk Parity			
Risk Parity	8%	3.0%	0.30%
Asset Allocation Leverage			
Cash	2%	-1.5%	-0.03%
Asset Allocation Leverage	-6%	-1.3%	0.08%
Inflation Expectation			2.00%
Volatility Drag <sup>3</sup>			-0.67%
Expected Return	100%	_	7.33%

<sup>1</sup> Target allocations are based on the FY2020 policy model.

<sup>2</sup> Capital Market Assumptions come from Aon Hewitt (as of 08/31/2020).

<sup>3</sup> The volatility drag results from the conversion between arithmetic and geometric mean returns.

*Discount Rate Sensitivity Analysis.* The following schedule shows the impact of the Net Pension Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (7.25%) in measuring the 2020 Net Pension Liability.

	Dis	Decrease in scount Rate (6.25%)	scount Rate (7.25%)	Dis	Increase in scount Rate (8.25%)
District's proportionate share of the net pension liability	\$	779,532	\$ 505,539	\$	282,926

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** At August 31, 2021, the District reported a liability of \$505,539 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:.

District's proportionate share of the collective net pension liability	\$ 505,539
State's proportionate share that is associated with the District	1,100,325
Total	\$ 1,605,864

The net pension liability was measured as of August 31, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2019 thru August 31, 2020.

At August 31, 2020 the District's proportion of the collective net pension liability was 0.0009439104% which was a decrease of 0.0000624549% from its proportion measured as of August 31, 2019.

*Changes Since the Prior Actuarial Valuation.* Changes to the actuarial assumptions or other inputs that affected measurement of the total pension liability since the prior measurement period are as follows:

There were no changes in assumptions since the prior measurement date.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

For the year ended August 31, 2021, the District recognized pension expense of \$219,205 and revenue of \$132,345 for support provided by the Sate in the Government-Wide Statement of Activities.

At August 31, 2021, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Oi	Deferred utflows of esources	Deferred Inflows of Resources	
Difference between expected and actual economic experiences	\$	923	\$	14,108
Changes in actuarial assumptions		117,303		49,876
Differences between projected and actual investment earnings		10,234		
Changes in proportion and differences between the District's contributions and the proportionate share of contributions		44,055		62,898
Total as of August 31, 2020 measurement date	\$	172,515	\$	126,882
Contributions paid to TRS subsequent to the measurement date		39,351		
Total as of August 31, 2021 fiscal year end	\$	211,866	\$	126,882

The net amounts of the District's balances of deferred outflows and inflows of resources related to pensions will be
recognized in pension expense as follows:

Fiscal year ended August 31,	Amount
2022	\$ 26,598
2023	\$ 23,435
2024	\$ 14,311
2025	\$ (5,111)
2026	\$ (12,198)
Thereafter	\$ (1,402)

#### J. DEFINED OTHER POST-EMPLOYMENT BENEFIT PLANS

*Plan Description*. The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined benefit Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575.

**OPEB Plan Fiduciary Net Position**. Detail information about the TRS-Care's fiduciary net position is available in the separately-issued TRS Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR; by writing to TRS at 1000 Red River Street, Austin, TX,

http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512)542-6592.

Components of the net OPEB liability of the TRS-Care plan as of August 31, 2020 are as follows:

Net OPEB Liability:	Total
Total OPEB liability	\$ 40,010,833,815
Less: plan fiduciary net position	(1,996,317,932)
Net OPEB liability	\$ 38,014,515,883
Net position as a percentage of total OPEB liability	4.99%

*Benefits Provided*. TRS-Care provides a basic health insurance coverage at no cost to all retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may pay premiums to participate in the high-deductible health plans. Eligible Medicare retirees and dependents may pay premiums to participate in the Medicare Advantage health plans. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system.

The General Appropriations Act passed by the 86<sup>th</sup> Legislature included funding to maintain TRS Care premiums at their current level through 2021. The 86<sup>th</sup> legislature also passed SB 1682 which requires TRS to establish a contingency reserve in the TRS-Care fund equal to 60 days of expenditures.

The following premium rates for retirees with Medicare Part A and Part B became effective January 1, 2018 and are reflected in the following table.

TRS-Care Plan Premium Rates Effective January 1, 2018 - December 31, 2021								
Medicare Non-Medica								
Retiree or surviving spouse	\$ 135 \$ 20							
Retiree and spouse		529	689					
Retiree or surviving spouse and children		468	408					
Retiree and family		1,020	999					

Contributions. Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for the plan is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS board of trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

Contribution Rates							
	2020	2021					
Active employee	0.65%	0.65%					
Non-employer contributing entity (State)	1.25%	1.25%					
Employers	0.75%	0.75%					
Federal/private funding remitted by employers	1.25%	1.25%					
Current fiscal year District contributions	\$	11,819					
Current fiscal year member contributions	\$	9,267					
2020 measurement year NECE contributions	\$	16,175					

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS-Care OPEB program). When employers hire a TRS retiree, they are required to pay to TRS-Care, a monthly surcharge of \$535 per retiree.

A supplemental appropriation was authorized by Senate Bill 1264 of the 86th Texas Legislature to provide \$2,208,137 for fiscal year 2020 and \$3,312,206 for fiscal year 2021, for consumer protections against medical and health care billing by certain out-of-network providers. Funding will be in fiscal year 2021.

Actuarial Assumptions. The total OPEB liability in the August 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

The actuarial valuation of TRS-Care was performed as of August 31, 2019. Update procedures were used to roll forward the total OPEB liability to August 31, 2020.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The following assumptions used for members of TRS are identical to the assumptions employed in the August 31, 2020 TRS annual pension actuarial valuation:

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Expected Payroll Growth
Rates of Disability Incidence	

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females with full generational mortality using Scale BB. The post-retirement mortality rates were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

The initial medical trend rates were 9.00% for Medicare retirees and 7.30% for non-Medicare retirees. There was an initial prescription drug trend rate of 9.00% for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25% over a period of 13 years.

Additional Actuarial Methods and Assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Discount Rate	2.33% as of August 31, 2020
Aging Factors	Based on plan specific experience
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Projected Salary Increases	3.05% to 9.05%, including inflation
Election Rates	Normal Retirement: 65% participation prior to age 65 and 40% participation after age 65. 25% of pre- 65 retirees are assumed to discontinue coverage at age 65.
Ad hoc post-employment benefit changes	None

**Discount Rate**. A single discount rate of 2.33% was used to measure the total OPEB liability. There was a change of (0.30%) in the discount rate since the previous year. Because the plan is essentially a "pay-as-you-go" plan, the single discount rate is equal to the prevailing municipal bond rate. The source of the municipal bond rate was 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

## Sensitivity of the Net OPEB Liability:

*Discount Rate Sensitivity Analysis* - The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used in measuring the net OPEB liability.

	1% Decrease in	Current Single	1% Increase in
	Discount Rate	Discount Rate	Discount Rate
	(1.33%)	(2.33%)	(3.33%)
District's proportionate share of net OPEB liability	\$ 722,428	\$ 602,025	\$ 506,923

*Healthcare Cost Trend Rates Sensitivity Analysis* - The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District's proportionate share of net OPEB liability	\$ 491,777	\$ 602,025	\$ 748,859

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs.** At August 31, 2021, the District reported a liability of \$602,025 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability	\$ 602,025
State's proportionate share that is associated with the District	808,977
Total	\$ 1,411,002

The net OPEB liability was measured as of August 31, 2020 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2019 thru August 31, 2020.

At August 31, 2020 the District's proportion of the collective net OPEB liability was 0.0015836702% which was a decrease of 0.0004760060% from its proportion measured as of August 31, 2019.

*Changes Since the Prior Actuarial Valuation*. The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability since the prior measurement period:

- 1. The discount rate changed from 3.63% as of August 31, 2019 to 2.33% as of August 31, 2020. This change increased the total OPEB liability (TOL).
- 2. The participation rate for pre-65 retirees was lowered from 50% to 40%. This change decreased the TOL.
- 3. The ultimate health care trend assumption was lowered from 4.50% to 4.25% as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December, 2019. This change decreased the TOL.

There were no changes in benefit terms since the prior measurement date.

For the year ended August 31, 2021, the District recognized OPEB expense of (\$48,863) and revenue of (\$5,617) for support provided by the State.

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At August 31, 2021, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	of Resources			of Resources
Differences between expected and actual actuarial experience	\$	31,522	\$	275,517
Changes in actuarial assumptions		37,132		165,319
Differences between projected and actual investment earnings		196		
Changes in proportion and difference between the District's contributions and the proportionate share of contributions		67,686		358,775
Total as of August 31, 2020 measurement date	\$	136,536	\$	799,611
Contributions paid to TRS subsequent to the measurement date		11,819		
Total as of August 31, 2021 fiscal year end	\$	148,355	\$	799,611

The net amounts of the District's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal year ended August 31,	Amount		
2022	\$	(96,781)	
2023	\$	(96,807)	
2024	\$	(96,822)	
2025	\$	(96,818)	
2026	\$	(80,737)	
Thereafter	\$	(195,110)	

## K. HEALTH CARE COVERAGE - RETIREES AND ACTIVE EMPLOYEES

#### **Retiree Health Care Coverage**

*Plan Description*. The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care), a cost-sharing multiple-employer defined benefit post-employment health care plan administered by the Teacher Retirement System of Texas. TRS-Care provides health cae coverage for certain persons (and their dependents) who retire under the Teacher Retirement System of Texas. The statutory authority for the program is Texas Insurance Code, Chapter 1575. Texas Insurance Code Section 1575.052 grants the TRS Board of Trustees the authority to establish and amend basic and optional group insurance coverage for participants. The TRS issues a publicly available financial report that includes financial statements and required supplementary information for TRS-Care. That report may be obtained by writing to the TRS Communications Department, 1000 Red River Street, Austin, Texas 78701, by phoning the TRS Communications Department at 1-800-223-8778, or by downloading the report from the TRS Internet Website, www.trs.state.tx.us under the TRS Publications heading.

*Funding Policy.* Contribution requirements are not actuarially determined but are legally established each biennium by the Texas Legislature. Texas Insurance Code, Sections 1575.202, 203, and 204 establish state, active employee, and public school contributions, respectively. The Contribution Rate for the State was 1.25% for 2019 thru 2021.

The contribution rate for the district was 0.75% for 2019 thru 2021. The contribution rate for active employees was 0.65% of the district payroll for 2019 thru 2021. Per Texas Insurance Code, Chapter 1575, the public school contribution may not be less than 0.25% or greater than 0.75% of the salary of each active employee of the public school. For staff members funded by federal programs, the federal programs are required to contribution 1.25% for 2019 thru 2021.

*Contributions.* Contributions made by the State on behalf of the District are recorded in the governmental funds financial statements as both revenue and expenditures. State contributions to TRS made on behalf to the District's employees as well as the District's required contributions and federal grant program contributions for the years ended August 31, 2021, 2020 and 2019 are as follows:

Contribution Rates and Contribution Amounts									
Member State School District									
Year	Rate	А	mount	Rate	Rate Amount		Rate	A	mount
2021	0.65%	\$	9,267	1.25%	\$	17,822	0.75%	\$	10,158
2020	0.65%	\$	9,085	1.25%	\$	17,471	0.75%	\$	10,483
2019	0.65%	\$	7,572	1.25%	\$	14,562	0.75%	\$	8,737

*Medicare Part D.* The Medicare Prescription Drug, Improvement, and Modernization Act of 2003, which was effective January 1, 2006 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the TRS-Care to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. On-behalf payments recognized as equal revenues and expenditures by the District for the years ended August 31, 2021, 2020 and 2019 were \$6,236, \$5,991 and \$4,871, respectively.

# Active Employee Health Care Coverage

*Plan Description.* The District participates in TRS Active Care sponsored by the Teacher Retirement System of Texas and administered through Aetna and Caremark (pharmacy). TRS-Active Care provides health care coverage to employees (and their dependents) of participating public education entities. Optional life and long-term care insurance are also provided to active members and retirees. Authority for the plan can be found in the Texas Insurance Code, Title 8, Subtitle H, Chapter 1579 and in the Texas Administrative Code, Title 34, Part 3, Chapter 41. The plan began operations on September 1, 2002. This is a premium-based plan. Payments are made on a monthly basis for all covered employees.

## L. CHANGES IN LONG-TERM LIABILITIES

Long-term activity for the year ended August 31, 2021, was as follows:

	(Restated) Beginning Balance Additions Retirements			Ending Balance	Due Within One Year			
Bonds payable	\$	3,414,650			\$ 20,440	\$ 3,394,210	\$	14,210
Notes payable		538,000			81,000	457,000		85,000
Bond premium		440,708			25,244	415,464		0
Interest accretion		274,252		4,498	134,560	144,190		0
Net pension liability		523,141		21,344	38,946	505,539		0
Net OPEB liability		974,047			372,022	602,025		0
Total	\$	6,164,798	\$	25,842	\$ 672,212	\$ 5,518,428	\$	99,210

#### M. UNAVAILABLE/UNEARNED REVENUE

	Un	available					
	R	evenue					
	(le	(levied but					
	une	collected					
		property					
Fund		taxes)					
General fund	\$	21,784					
Debt service fund		5,553					
Total	\$	27,337					

Unavailable and unearned revenue at year-end consisted of the following:

# N. DUE FROM STATE AND FEDERAL AGENCIES

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita Programs. Amounts due from federal and state governments as of August 31, 2021, are summarized below. They are reported on the combined financial statements as Due from Other Governments.

	Er	State ntitlements	Federal Grants	Total
General	\$	200,433		\$ 200,433
Nonmajor governmental funds			36,474	36,474
Net Total Receivables	\$	200,433	\$ 36,474	\$ 236,907

# O. REVENUE FROM LOCAL AND INTERMEDIATE SOURCES

During the current year, revenues from local and intermediate sources consisted of the following:

		Debt				
General		Service		Other		
Fund		Fund		Funds		Total
\$ 586,451	\$	142,919			\$	729,370
10,829		1,685				12,514
				23,132		23,132
446		122				568
46,744				23,292		70,036
2,720						2,720
48,582						48,582
\$ 695,772	\$	144,726	\$	46,424	\$	886,922
	\$ 586,451 10,829 446 46,744 2,720 48,582	Fund \$ 586,451 \$ 10,829 446 46,744 2,720 48,582	General Fund         Service Fund           \$ 586,451         \$ 142,919           10,829         1,685           446         122           46,744         2,720           48,582	General Fund         Service Fund         Fund           \$ 586,451         \$ 142,919           10,829         1,685           446         122           46,744         2,720           48,582	General Fund         Service Funds         Other Funds           \$ 586,451         \$ 142,919         23,132           10,829         1,685         23,132           446         122         23,292           2,720         48,582         23,292	General Fund         Service Funds         Other Funds           \$ 586,451         \$ 142,919         \$           10,829         1,685         23,132           446         122         23,292           2,720         23,292         2,720           48,582

## P. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS AND CONTINGENCIES

The District participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the District, there are no significant contingent liabilities related to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

#### Q. JOINT VENTURE SHARED SERVICE ARRANGEMENTS

The District participates in contracted shared services arrangement for Special Education services with Heartland Special Education Cooperative. The District does not account for revenues or expenditures in this program and does not disclose them in these financial statements. The District neither has a joint ownership interest in fixed assets purchased by the fiscal agent nor does the district have a net equity interest in the fiscal agent. The fiscal agent is neither accumulating significant financial resources nor fiscal exigencies that would give rise to a future additional benefit or burden to the District. The fiscal agent manager is responsible for all financial activities of the shared services arrangement.

The District also participates in various shared service arrangements with the Education Service Center Region 15. The District does not account for revenues or expenditures in this program and does not disclose them in these financial statements. The Education Service Center Region 15 is the fiscal agent manager and is responsible for all financial activities of the shared service arrangement.

## R. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During the fiscal year 2021, the District purchased commercial insurance to cover general liabilities. Additional insurance information by coverage type follows.

#### Property Casualty Program

The District participated in the Texas Association of School Boards Risk Management Fund (the "Fund") with coverage in auto liability, auto physical damage, general liability, property and legal liability. The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code. All members participating in the Fund execute Interlocal Agreements that define the responsibilities of the parties. There were no significant reductions in coverage in the past fiscal year and there were not settlements exceeding insurance coverage for each of the past three years.

The Fund purchases stop-loss coverage for protection against catastrophic and larger than anticipated claims for its auto, liability and property programs. The terms and limits of the stop-loss program vary by line coverage. The Fund uses the services of an independent actuary to determine the adequacy of reserves and fully funds those reserves. For the year ended August 31, 2021, the Fund anticipates the District has not additional liability beyond the contractual obligations for payment of contributions.

#### Workers' Compensation

The District participates in a partially self-funded workers' compensation plan by participating in the Claims Administrative Services, Inc. self-insured workers' compensation program administered by Texas Educational Insurance Association (the "Association"). The Association is a public entity risk pool currently operating as a common risk management and insurance program for member school districts. The main purpose of the Association is to partially self-insure certain workers compensation risks up to a agreed upon retention limit. The plan for workers' compensation benefits is authorized by Section 504.011 of the Labor Code. Claims are paid by a third party administrator acting on behalf of the District under the terms of a contractual agreement. Administrative fees are included within the provisions of that agreement. The liability of the workers' compensation self-insurance plan includes \$5,804 in estimated unpaid claims and additional estimated incurred but not reported claims of \$3,126. Costs are allocated to other funds and the retained earnings are fully reserved for self-funded insurance. Estimates of unpaid claims payable at August 31, 2021, are reflected as accounts and claims payable of the Fund (if material). The plan is funded to discharge liabilities of the fund as they become due.

#### Unemployment Compensation

During the year ended August 31, 2021, the District provided unemployment compensation coverage to its employees through participation in the TASB Risk Management Fund (the "Fund"). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code. The Fund's unemployment compensation program is authorized by Section 22.005 of the Texas Education Code and Chapter 172 of the Texas Local Government Code. All members participating in the Fund execute interlocal agreements that define the responsibilities of the parties.

The Fund meets its quarterly obligation to the Texas Workforce Commission. Expenses are accrued monthly until the quarterly payment has been made. Expenses can be reasonably estimated; therefore, there is no need for specific or aggregate stop-loss coverage for the unemployment compensation pool. For the year ended August 31, 2021, the Fund anticipates that the District has no additional liability beyond the contractual obligation for payment of contribution.

The Fund engages the services of an independent auditor to conduct a financial audit after the close of each year on August 31. The audit is accepted by the Fund's board of trustees in February of the following year. The Fund's audited financial statements as of August 31, 2021, are available on the TASB Risk Management Fund website and have been filed with the Texas Department of Insurance in Austin.

## S. GENERAL FUND FEDERAL SOURCE REVENUES

Revenues from federal sources, which are reported in the General Fund, consist of:

Program or Service	Federal Assistance Listing #	1	Amount
SHARS	N/A	\$	10,369
Elementary and secondary schools emergency relief	84.425D		3,922
Total		\$	14,291

## T. SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 20, 2021; the date which the financial statements were available for distribution. There were none noted.

## **U. PRIOR PERIOD ADJUSTMENTS**

The District implemented GASB Statement 84 during the current year under audit. Such implementation reclassified balances previously characterized as due to various other organizations in an agency fund. GASB Statement 84 caused those organizations to be re-evaluated as to classification and characterization of private-purpose, custodial and special revenue fund types.

Other beginning balance adjustments were necessary to properly state beginning balances. Total beginning balance adjustment details are summarized below:

Beginning Balance Adjustment Description	 nd-Level ljustment	 vernment- Wide ljustment
Governmental Funds:		
Correction for prior year state receivables	\$ 4,951	\$ 4,951
Correction for prior year taxes receivable not properly accrued	213	213
Correction for prior year debt service fund state aid overpayments	(3,111)	(3,111)
Re-characterize beginning balance adjustment necessary for GASB 84	12,669	12,669
Re-characterize previously-reported account balance from internal service	1,768	0
Correction for prior year bond premium error	0	(41,396)
Correction for prior year deferred charge on refunding error	0	88,129
Total Governmental Funds	 16,490	61,455
Internal Service Funds:		
Re-characterize previously-reported account balance to general fund	(1,768)	0
Total Internal Service Funds	 (1,768)	0
Private Purpose Trust Funds:		
Re-characterize beginning balance adjustment necessary for GASB 84	947	0
Total Private Purpose Trust Funds	947	0
Custodial Funds:		
Re-characterize beginning balance adjustment necessary for GASB 84	48,398	0
Total Custodial Funds	 48,398	0
Grand Total	\$ 64,067	\$ 61,455

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REQUIRED SUPPLEMENTARY INFORMATION

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# ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED AUGUST 31, 2021

Data					ctual Amounts GAAP BASIS)		riance With nal Budget
Control Codes		Budgeted	Amo	ounts	,		ositive or
		Original		Final		(	Negative)
REVENUES:							
5700 Total Local and Intermediate Sources	\$	644,500	\$	644,500	\$ 695,772	\$	51,272
5800 State Program Revenues		1,943,257		1,734,979	1,916,092		181,113
5900 Federal Program Revenues		5,000		5,000	 14,291		9,291
5020 Total Revenues		2,592,757		2,384,479	 2,626,155		241,676
EXPENDITURES:							
Current:							
0011 Instruction		1,259,011		1,239,011	1,236,250		2,761
0012 Instructional Resources and Media Services		7,662		7,662	5,727		1,935
0013 Curriculum and Instructional Staff Developmen	t	2,400		17,400	16,026		1,374
0023 School Leadership		131,953		131,953	129,791		2,162
0031 Guidance, Counseling, and Evaluation Services		4,600		5,600	4,662		938
0033 Health Services		3,500		3,500	1,421		2,079
0034 Student (Pupil) Transportation		175,276		175,276	169,905		5,371
0035 Food Services		7,101		7,101	4,712		2,389
0036 Extracurricular Activities		173,059		151,059	145,459		5,600
0041 General Administration		216,782		208,782	203,322		5,460
D051 Facilities Maintenance and Operations		288,475		274,475	271,099		3,376
0052 Security and Monitoring Services		2,500		5,500	4,295		1,205
0053 Data Processing Services		84,451		68,451	61,978		6,473
Debt Service:		01.000		01.000	04.000		
0071 Principal on Long-Term Debt		81,000		81,000	81,000		-
0072 Interest on Long-Term Debt		36,259		36,259	9,138		27,121
0073 Bond Issuance Cost and Fees Capital Outlay:		1,000		1,000	-		1,000
70081 Facilities Acquisition and Construction		10,000		2,000	-		2,000
Intergovernmental:							
0093 Payments to Fiscal Agent/Member Districts of S	SSA	75,000		75,000	74,157		843
0099 Other Intergovernmental Charges		-		18,500	 18,289		211
6030   Total Expenditures		2,560,029		2,509,529	2,437,231		72,298
<sup>1100</sup> Excess (Deficiency) of Revenues Over (Under) Expenditures		32,728		(125,050)	188,924		313,974
OTHER FINANCING SOURCES (USES):							
8911 Transfers Out (Use)		(32,728)		(32,728)	-		32,728
1200 Net Change in Fund Balances		-		(157,778)	188,924		346,702
0100 Fund Balance - September 1 (Beginning)		1,125,055		1,125,055	1,125,055		-
1300 Increase (Decrease) in Fund Balance		-		-	 6,888		6,888
3000 Fund Balance - August 31 (Ending)	\$	1,125,055	\$	967,277	\$ 1,320,867	\$	353,590

#### ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHER RETIREMENT SYSTEM OF TEXAS FOR THE YEAR ENDED AUGUST 31, 2021

						Measure	ment	Year Ended A	ugust	31,				
		2020		2019		2018		2017		2016		2015		2014
District's Proportion of the Net Pension Liability (Asset)	0.0	0009439104%	0.0	0010063653%	0.0	0011440752%	0.0	0011656743%	0.0	010900296%	0.0	0009679000%	0.0	004810000%
District's Proportionate Share of Net Pension Liability (Asset)	\$	505,539	\$	523,141	\$	629,727	\$	372,720	\$	411,906	\$	342,140	\$	128,481
States Proportionate Share of the Net Pension Liability (Asset) associated with the District		1,100,325		935,040		1,112,338		721,151		792,931		742,726		684,354
Total	\$	1,605,864	\$	1,458,181	\$	1,742,065	\$	1,093,871	\$	1,204,837	\$	1,084,866	\$	812,835
District's Covered Payroll	\$	1,397,741	\$	1,164,990	\$	1,258,355	\$	1,279,627	\$	1,163,655	\$	1,111,801	\$	1,122,699
District's Proportionate Share of the Net Pension Liability (Asset) as a percentage of its Covered Payroll		36.17%		44.91%		50.04%		29.13%		35.40%		30.77%		11.44%
Plan Fiduciary Net Position as a percentage of the Total Pension Liability		75.54%		75.24%		73.74%		82.17%		78.00%		78.43%		83.25%

Note: Only seven years of data is presented in accordance with GASB #68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

#### ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS FOR PENSIONS TEACHER RETIREMENT SYSTEM OF TEXAS FOR THE YEAR ENDED AUGUST 31, 2021

			Fisca	ıl Yea	r Ended Augu	st 31,			
	 2021	 2020	 2019		2018		2017	 2016	 2015
Contractually Required Contribution	\$ 39,351	\$ 38,946	\$ 34,780	\$	38,194	\$	36,487	\$ 36,913	\$ 31,499
Contribution in Relation to the Contractually Required Contribution	 (39,351)	 (38,946)	 (34,780)		(38,194)		(36,487)	 (36,913)	 (31,499)
Contribution Deficiency (Excess)	\$ 	\$ -	\$ 	\$	-	\$	-	\$ -	\$ -
District's Covered Payroll	\$ 1,425,733	\$ 1,397,741	\$ 1,164,990	\$	1,258,355	\$	1,279,627	\$ 1,163,654	\$ 1,111,801
Contributions as a percentage of Covered Payroll	2.76%	2.79%	2.99%		3.04%		2.85%	3.17%	2.83%

Note: Only seven years of data is presented in accordance with GASB #68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

#### ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY TEACHER RETIREMENT SYSTEM OF TEXAS FOR THE YEAR ENDED AUGUST 31, 2021

			М	easurement Year	Ende	d August 31,		
		2020		2019		2018		2017
District's Proportion of the Net OPEB Liability (Asset)	0.	0015836702%	0.	0020596762%	0	.0022509011%	0.	0020865506%
District's Proportionate Share of the Net OPEB Liability (Asset)	\$	602,025	\$	974,047	\$	1,123,896	\$	907,363
State's Proportionate Share of the Net OPEB Liability (Asset) associated with the District		808,977		1,294,289		1,048,250		1,000,099
Total	\$	1,411,002	\$	2,268,336	\$	2,172,146	\$	1,907,462
District's Covered Payroll	\$	1,397,741	\$	1,164,990	\$	1,258,355	\$	1,279,627
District's Proportionate Share of the Net OPEB Liability (Asset) as a percentage of its Covered Payroll		43.07%		83.61%		89.31%		70.91%
Plan Fiduciary Net Position as a percentage of the Total OPEB Liability		4.99%		2.66%		1.57%		0.91%

Note: Only four years of data is presented in accordance with GASB #75, paragraph 245. "The information for all fiscal years for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

## ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S OPEB CONTRIBUTIONS TEACHER RETIREMENT SYSTEM OF TEXAS FOR THE YEAR ENDED AUGUST 31, 2021

			Fiscal Year En	ded Au	ugust 31,	
	 2021	2020		2019		 2018
Contractually Required Contribution	\$ 11,819	\$	12,037	\$	14,536	\$ 16,063
Contribution in Relation to the Contractually Required Contribution	 (11,819)		(12,037)		(14,536)	 (16,063)
Contribution Deficiency (Excess)	\$ -	\$	-	\$	-	\$ -
District's Covered Payroll	\$ 1,425,733	\$	1,397,741	\$	1,164,990	\$ 1,258,355
Contributions as a percentage of Covered Payroll	0.83%		0.86%		1.25%	1.28%

Note: Only four years of data is presented in accordance with GASB #75, paragraph 245. "The information for all fiscal years for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

# ZEPHYR INDEPENDENT SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED AUGUST 31, 2021

## Budget

The official budget was prepared for adoption for all Governmental Fund Types. The budget was prepared in accordance with accounting practices generally accepted in the United States of America. The following procedures are followed in establishing the budgetary data.:

- a. Prior to August 20 of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year. The operating budget includes proposed expenditures and the means of financing them.
- b. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
- c. Prior to the beginning of the fiscal year, the budget is legally enacted through passage of a resolution by the Board.

Once a budget is approved, it can be amended at function and fund level only by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings.

Each amendment must have Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board and are not made after fiscal year end as required by law.

Each amendment is controlled by the budget coordinator at the revenue and expenditure function/object level.

Budgeted amounts are as amended by the Board. All budget appropriations lapse at year end.

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at August 31, and encumbrances outstanding at that time are to be either cancelled or appropriately provided for in the subsequent year's budget. There were no end-of-year outstanding encumbrances that were provided for in the subsequent year's budget.

#### Defined Benefit Pension Plan

#### Changes of benefit terms.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

#### Changes of assumptions.

There were no changes of assumptions that affected measurement of the total pension liability during the measurement period.

#### Other Post-Employment Benefit Plan

#### Changes of benefit terms.

There were no changes of benefit terms that affected measurement of the total OPEB liability during the measurement period.

#### Changes of assumptions.

See Footnote J page 37 for changes in assumptions that affected measurement of the total OPEB liability during the measurement period.

COMBINING SCHEDULES

# ZEPHYR INDEPENDENT SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS AUGUST 31, 2021

Data		-	211		240		255		266
		ESE	A I, A	N	Vational	ESE	EA II,A	ESSE	R -Schoo
Contro	01	Imp	roving	Bre	akfast and	Trair	ning and	Em	ergency
Codes		Basic	Program	Luno	ch Program	Rec	ruiting	F	Relief
A	ASSETS								
1110	Cash and Cash Equivalents	\$	-	\$	2,356	\$	-	\$	-
1240	Due from Other Governments		981		9,395		708		-
1000	Total Assets	\$	981	\$	11,751	\$	708	\$	-
Ι	LIABILITIES								
2160	Accrued Wages Payable	\$	770	\$	6,359	\$	556	\$	-
2170	Due to Other Funds		-		-		-		-
2200	Accrued Expenditures		211		1,682		152		-
2000	Total Liabilities		981		8,041		708		-
F	FUND BALANCES								
	Restricted Fund Balance:								
3450	Federal or State Funds Grant Restriction		-		3,710		-		-
	Assigned Fund Balance:								
3590	Other Assigned Fund Balance		-		-		-		-
3000	Total Fund Balances		-		3,710		-		-
4000	Total Liabilities and Fund Balances	\$	981	\$	11,751	\$	708	\$	-

	270		282	2	289	4	10		461		Total
ESEA	A VI, Pt B	ES	SER III -	Other	Federal	St	tate	C	Campus	No	onmajor
Rura	al & Low	Α	merican	Sp	oecial	Instru	ctional	A	ctivity	Gov	ernmental
Ir	ncome	Re	scue Plan	Reven	Revenue Funds		erials		Funds	]	Funds
\$	-	\$	_	\$	_	\$	-	\$	14,986	\$	17,342
	1,825		22,712		853		-		-		36,474
\$	1,825	\$	22,712	\$	853	\$	-	\$	14,986	\$	53,816
\$	1,354	\$	6,203	\$	670	\$	-	\$	-	\$	15,912
	-		15,276		-		-		-		15,276
	471		1,233		183		-		-		3,932
	1,825		22,712		853		-		-		35,120
	-		-		-		-		-		3,710
	-		-		-		-		14,986		14,986
	-	_	-		-		-	_	14,986	_	18,696
\$	1,825	\$	22,712	\$	853	\$	-	\$	14,986	\$	53,816

# ZEPHYR INDEPENDENT SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

			-			
		211	240	255	266	
Data Control		ESEA I, A	National	ESEA II,A	ESSER -School	
		Improving	Breakfast and	Training and	Emergency	
Codes		asic Program	Lunch Program	-	Relief	
REVENUES:						
5700 Total Local and Intermediate Sources	\$	-	\$ 23,132	\$ -	\$ -	
5800 State Program Revenues		-	657	-	-	
5900 Federal Program Revenues		69,772	132,380	7,238	55,477	
5020 Total Revenues		69,772	156,169	7,238	55,477	
EXPENDITURES:						
Current:						
0011 Instruction		56,611	-	7,238	-	
0031 Guidance, Counseling, and Evaluation Services		13,161	-	-	-	
0035 Food Services		-	153,398	-	-	
0036 Extracurricular Activities		-	-	-	-	
0041 General Administration		-	-	-	-	
0053 Data Processing Services		-	-	-	55,477	
6030 Total Expenditures		69,772	153,398	7,238	55,477	
1200 Net Change in Fund Balance		-	2,771	-	-	
0100 Fund Balance - September 1 (Beginning)		-	939	-	-	
1300 Increase (Decrease) in Fund Balance		-	-	-	-	
3000 Fund Balance - August 31 (Ending)	\$	-	\$ 3,710	\$ -	\$ -	

	270		282		289		410		461	Total
ESE.	ESEA VI, Pt B		ESSER III -		Other Federal		State		Campus	Nonmajor
Rur	al & Low	Ar	nerican		Special		Instructional			Governmental
I	ncome	Res	cue Plan	Re	Revenue Funds				Funds	Funds
\$	-	\$	-	\$	-	\$	-	\$	23,292	\$ 46,424
	-		-		-		8,850		-	9,507
	21,433		22,712		9,550		-		-	318,562
	21,433		22,712		9,550		8,850		23,292	374,493
	21,433		21,869		3,774		8,850			119,775
	21,455		21,809		5,776		8,850		-	18,937
	_		_		- 5,770		_		-	153,398
	-		-		-		-		20,975	20,975
	-		843		-		-		-	843
	-		-		-		-		-	55,477
	21,433		22,712		9,550		8,850		20,975	369,405
	-		-		-		-		2,317	5,088
	-		-		-		-		-	939
	-		-		-		-		12,669	12,669
\$	-	\$	-	\$	-	\$	-	\$	14,986	\$ 18,696

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REQUIRED TEA SCHEDULES

# ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF DELINQUENT TAXES RECEIVABLE FISCAL YEAR ENDED AUGUST 31, 2021

Last 10 Years Ended	(1) Tax I	(3) Assessed/Appraised Value for School				
August 31	Maintenance	Debt Service	Tax Purposes			
2012 and prior years	Various	Various	\$ Various			
2013	1.040000	0.314400	38,325,387			
2014	1.040000	0.256700	40,545,078			
2015	1.040000	0.279600	45,169,922			
016	1.040000	0.279600	43,947,364			
017	1.040000	0.279600	48,344,921			
018	1.040000	0.279600	48,115,614			
2019	1.040000	0.275100	53,058,103			
020	0.970000	0.245000	58,581,379			
021 (School year under audit)	0.923900	0.225000	63,653,885			

1000 TOTALS

	(10) Beginning Balance 9/1/2020	(20) Current Year's Total Levy	(31) Maintenance Collections	(32) Debt Service Collections	(40) Entire Year's Adjustments	(50) Ending Balance 8/31/2021
5	1,733 \$	-	\$	\$ -	\$	\$ 1,733
	517	-	-	-	-	517
	904	-	-	-	-	904
	1,340	-	-	-	-	1,340
	366	-	-	-	-	360
	2,040	-	226	61	-	1,753
	1,694	-	143	38	77	1,590
	11,139	-	1,808	478	305	9,158
	15,020	-	5,616	1,419	153	8,138
	-	731,319	578,658	140,923	(1,003)	10,73
	34,753 \$	731,319	\$ 586,451	\$ 142,919	\$ (468)	\$ 36,234

# ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - CHILD NUTRITION PROGRAM FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes		Budgeted	unts	Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or		
		Original		Final		(Negative)	
REVENUES:							
<ul><li>5700 Total Local and Intermediate Sources</li><li>5800 State Program Revenues</li><li>5900 Federal Program Revenues</li></ul>	\$	45,000 700 86,259	\$	45,000 700 86,259	\$ 23,132 657 132,380	\$	(21,868) (43) 46,121
5020 Total Revenues	_	131,959		131,959	156,169	_	24,210
EXPENDITURES: Current: 0035 Food Services		164,687		164,687	153,398		11,289
6030 Total Expenditures		164,687		164,687	153,398		11,289
<ul><li><sup>1100</sup> Excess (Deficiency) of Revenues Over (Under) Expenditures</li><li>OTHER FINANCING SOURCES (USES):</li></ul>		(32,728)		(32,728)	2,771		35,499
7915 Transfers In		32,728		32,728	-		(32,728)
1200 Net Change in Fund Balances		-		-	2,771		2,771
0100 Fund Balance - September 1 (Beginning)		939		939	939		-
3000 Fund Balance - August 31 (Ending)	\$	939	\$	939	\$ 3,710	\$	2,771

# ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - DEBT SERVICE FUND FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes		Budgeted Amounts			Actual Amounts (GAAP BASIS)		Variance With Final Budget Positive or	
		Driginal		Final			(Negative)	
REVENUES:								
5700 Total Local and Intermediate Sources	\$	148,200	\$	148,200	\$ 144	,726	\$	(3,474)
5800 State Program Revenues		124,740		124,740	114	,478		(10,262)
5020 Total Revenues		272,940		272,940	259	,204		(13,736)
EXPENDITURES:								
Debt Service:								
0071 Principal on Long-Term Debt		20,440		20,440	20	,440		-
0072 Interest on Long-Term Debt		250,000		250,000	247	,310		2,690
0073 Bond Issuance Cost and Fees		2,500		2,500		400		2,100
6030 Total Expenditures		272,940		272,940	268	,150		4,790
1200 Net Change in Fund Balances		-		-	(8,	,946)		(8,946)
0100 Fund Balance - September 1 (Beginning)		232,416		232,416	232	,416		-
1300 Increase (Decrease) in Fund Balance		-		-	(3,	,067)		(3,067)
3000 Fund Balance - August 31 (Ending)	\$	232,416	\$	232,416	\$ 220	,403	\$	(12,013)

# STATE COMPENSATORY EDUCATION AND BILINGUAL EDUCATION PROGRAM EXPENDITURES

Zephyr	Independent School District	Fiscal Year 2021
	Section A: Compensatory Education Programs	
AP1	Did your LEA expend any state compensatory education program state allotment funds during the district's fiscal year?	Yes
AP2	Does the LEA have written policies and procedures for its state compensatory education program?	Yes
AP3	List the total state allotment funds received for state compensatory education programs during the district's fiscal year.	177177
AP4	List the actual direct program expenditures for state compensatory education programs during the LEA's fiscal year.	142088
	Section B: Bilingual Education Programs	
AP5	Did your LEA expend any bilingual education program state allotment funds during the LEA's fiscal year?	Yes
AP6	Does the LEA have written policies and procedures for its bilingual education program?	Yes
AP7	List the total state allotment funds received for bilingual education programs during the LEA's fiscal year.	165
AP8	List the actual direct program expenditures for bilingual education programs during the LEA's fiscal year. (PICs 25,35)	0

OVERALL COMPLIANCE AND INTERNAL CONTROLS SECTION

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# Cameron L. Gulley

CERTIFIED PUBLIC ACCOUNTANT

P. O. Box 163 Eastland, Texas 76448 (325)669-9795 cgulley@txol.net

#### **Independent Auditor's Report**

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS

Board of Trustees Zephyr Independent School District 11625 CR 281 Zephyr, Texas 76890

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Zephyr Independent School District (the "District") as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued my report thereon dated December 20, 2021.

#### Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Zephyr Independent School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cameron L. Gulley Certified Public Accountant Eastland, Texas

December 20, 2021

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# ZEPHYR INDEPENDENT SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED AUGUST 31, 2021

Finding	Statement of Condition	Material Weakness?	Questioned Costs
2020-1	Internal Control - Extra Duty Pay Not Reported in Payroll System	No	None
	The District paid a one-time payment to employees for extra duties performed. The payment was coded incorrectly in the payroll system.		
	<u>Status</u> :		
	The District properly transacted and reported all payroll processing payments during the current year under audit.		

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# ZEPHYR INDEPENDENT SCHOOL DISTRICT SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED AUGUST 31, 2021

- I. <u>Summary of Auditor's Results</u>
  - A. Financial Statements

Type of auditor's report issued:	Unmodified.
Internal control over financial reporting: Material weakness(es) identified?	No.
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported.
Noncompliance material to financial statements noted?	No.

B. Federal Awards

Not applicable.

II. <u>Findings Relating to the Financial Statements which are Required to be Reported in Accordance with Generally Accepted</u> <u>Government Auditing Standards</u>

None.

III. Findings and Questioned Costs for Federal Awards

N/A.

# ZEPHYR INDEPENDENT SCHOOL DISTRICT CORRECTIVE ACTION PLAN FOR THE YEAR ENDED AUGUST 31, 2021

None required.